

**SOUTH ARKANSAS FIRE PROTECTION DISTRICT**  
**BASIC FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

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# MCMAHAN AND ASSOCIATES, L.L.C.

*Certified Public Accountants and Consultants*

CHAPEL SQUARE, BLDG C  
245 CHAPEL PLACE, SUITE 300  
P.O. Box 5850, Avon, CO 81620

WEB SITE: WWW.MCMAHANCPA.COM  
MAIN OFFICE: (970) 845-8800  
FACSIMILE: (970) 845-8108  
E-MAIL: MCMAHAN@MCMAHANCPA.COM

## INDEPENDENT AUDITOR'S REPORT

### To the Board of Directors South Arkansas Fire Protection District

We have audited the accompanying financial statements of the governmental activities and major funds of the South Arkansas Fire Protection District (the "District"), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major funds of the District as of December 31, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

*Member: American Institute of Certified Public Accountants*

PAUL J. BACKES, CPA, CGMA  
MICHAEL N. JENKINS, CA, CPA, CGMA  
DANIEL R. CUDAHY, CPA, CGMA

AVON: (970) 845-8800  
ASPEN: (970) 544-3996  
FRISCO: (970) 668-3481

**Other Matters**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on page iv-xi be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Management's Discussion and Analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison information on page 14 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Accounting principles generally accepted in the United States of America require that the Schedule of Changes in Net Pension Liability & Related Parties on page 15, the Schedule of Contributions on page 16, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*McMahan and Associates, L.L.C.*

**McMahan and Associates, L.L.C.**  
**July 24, 2019**

# SOUTH ARKANSAS FIRE PROTECTION DISTRICT

## MANAGEMENT'S DISCUSSION & ANALYSIS

This section of the annual financial report offers readers of the South Arkansas Fire Protection District (the "District") financial statements the District's discussion and analysis of its financial performance during the year ended December 31, 2018. We encourage readers to consider the information presented here in conjunction with additional information furnished in the District's financial statements, which immediately follow this section.

### **Background Information**

The South Arkansas Fire Protection District (the District) was created in 1964 by the head of the Masonic Order, George W. Koenig. Around 1963, a fire outside of the city limits spurred a local controversy. The Salida City Council declared that areas not within the city limits were not entitled to any form of fire protection.

A two-mile area around the City of Salida was petitioned to form a fire protection district. A hundred-percent was achieved, and the district was formed. Enough money was generated to order a new fire truck. A portion of Western Fremont County falls within the South Arkansas Fire Protection District.

The District initially had a general fund from a mill levy and a volunteer pension fund. In 1995, the district disbanded the volunteers and entered into an Intergovernmental Agreement with the City of Salida to have the Salida Career Firefighters run their calls and maintain their equipment. Several members from the South Arkansas Volunteers are still collecting a pension.

The final mill levy certified to the County Commissioners is 4.519 for all general operating purposes, subject to statutory and/or TABOR limitation; 0.000 mills for G.O. Bonds; 0.000 mills for refund and abatement; and .423 mills for the Temporary Tax Credit/Mill Levy Reduction to be collected in 2018.

### **2018 Financial Highlights**

- The District's financial status reflected an increase in net position during the 2018 fiscal year of \$302,897 as compared to 2017.
- General revenues account for \$237,994, or 17%, of all revenues. The District had \$1,164,098 program specific revenues in the form of charges for services.
- The District had \$1,099,195 in expenses related to governmental activities, of which \$882,995 of these expenses were program specific charges for services.
- Capital outlays from the general fund in 2018 were comprised of a chainsaw purchased for \$982.
- The District contributed \$2,500 to the TABOR Reserve Account in 2018, bringing the total Tabor Reserve balance at December 31, 2018 to \$32,500. This fund is established to stay in compliance with the requirements of TABOR.
- The District reduced its outstanding long-term debt by \$30,850.
- With the passage of House Bill 17-1349 in May 2017, the ratio of valuation of assessment of residential property is set at 7.2% for property tax years commencing on and after January 1, 2017. This rate was previously set at the current 7.96%. These adjustments are part of the Gallagher Act of 1982, which establishes a ratio of property taxes in which residential property taxes cannot exceed 45% of the state's overall assessed value. Property taxes comprise approximately 15% of the District's revenue.

## Overview of the Financial Statements

This annual financial report consists of three (3) parts: management’s discussion and analysis, the basic financial statements, and required supplementary information. The basic financial statements include two (2) kinds of statements that present different views of the District.

- The first two (2) statements are government-wide financial statements that provide both short-term and long-term information about the District’s overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District’s operations in more detail than the government-wide statements.
- The governmental fund statements reflect how basic services such as fire protection were financed in the short-term, as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the statements and provide more detailed information. The statements are followed by a section of required supplemental information that further explains and supports the financial statements with a comparison of the District’s general fund budget for the year.

The following diagram displays how the various parts of this annual report are arranged and related to one another.

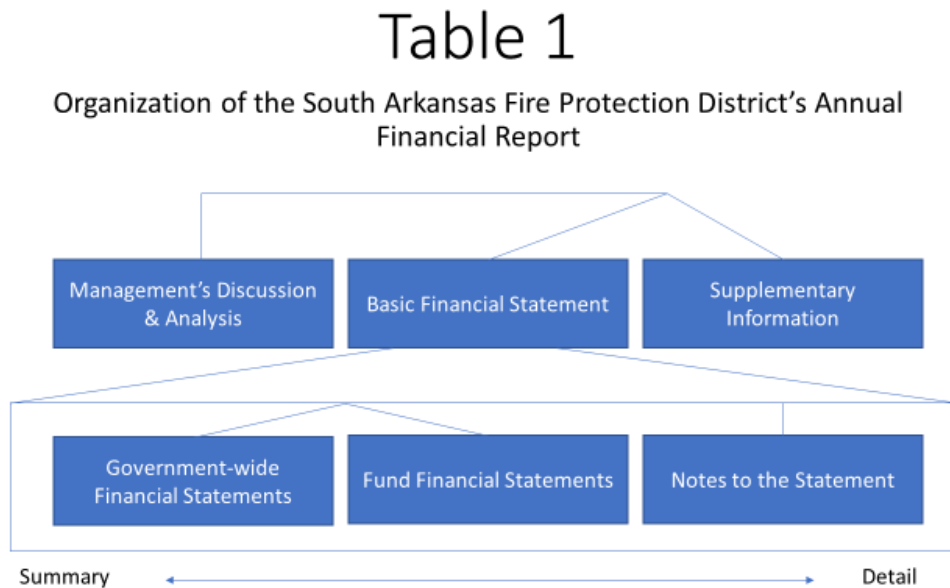


Table 2 summarizes the major features of the District’s financial statements, including the portion of the District’s activities they cover and the types of information they contain. The remainder of this overview section of management’s discussion and analysis highlights the structure and contents of each of the two (2) types of financial statements, government-wide and fund financial statements, which found in the basic financial statements.

# Table 2

Major Features of the Government-wide and Fund Financial Statements

	Government-wide Statements	Governmental Funds Fund Financial Statements
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary
Required Financial Statements	Statements of Net Position Statements of Activities	Balance Sheet Statement of Revenues, Expenditures and Changes in Fund Balances
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable

## ***Government-wide Financial Statements***

The government-wide financial statements are designed to provide readers a broad overview of the District's finances, in a manner similar to a private-sector business. The statement of net position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid, in accordance with the accrual basis and economic resources focus of accounting. These statements provide both short-term and long-term information about the District's overall financial status.

The Statement of Net Position, presents information on all of the District's assets and liabilities, with the difference between the two reported as the net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. To assess the District's overall health, one needs to consider additional non-financial factors such as the condition of buildings and equipment.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in future fiscal periods.

Both of the government-wide financial statements (Statement of Net Position and Statement of Activities) distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities). Included in governmental activities are most of the District's basic services such as fire protection.

The basic government-wide financial statements can be found on pages 1 and 2 of this report.

### ***Fund Financial Statements***

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. The District's funds are divided into one category, the governmental fund, which is referred to in the fund financial statements as the General Fund.

*-Governmental fund:* Most of the District's basic services are included in its governmental fund, which generally focuses on (1) inflows and outflows of cash and other financial assets and (2) balances remaining at year-end which are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine financial resources that may be available in the near term to finance the District's programs. Because this information does not encompass the long-term focus that is presented on the government-wide statements, a reconciling schedule is included on the governmental fund statements showing the relationship (or difference) between the fund and government-wide financial statements.

The District maintains one individual governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund which is considered a major fund.

The basic governmental fund financial statements can be found on pages 1-2 of this report.

### ***Notes to the Financial Statements***

The notes to the financial statements, which are included on pages 3 to 12 of this report, provide additional information, which is essential to the full understanding of the information included in the government-wide and fund financial statements.

## Financial Analysis of the District as a Whole

### *Net Position*

The District's combined net position increased to \$1,588,552 or approximately 24%, as compared to the prior year. Table 3 includes a comparison of the District's net position at December 31, 2018 and 2017, respectively.

**Table 3 – Condensed Statement of Net Position**

	2018	2017
<b>ASSETS</b>		
Current Assets	1,544,458	\$1,221,467
Capital Assets, Net	409,030	448,453
<b>Total Assets</b>	1,953,488	1,669,920
 <b>DEFERRED INFLOWS OF RESOURCES</b>	-	8,567
 <b>LIABILITIES</b>		
Current Liabilities	68,801	75,138
Long-term Liabilities	81,079	111,306
<b>Total Liabilities</b>	149,880	186,444
 <b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred Revenue - Property Taxes	213,370	206,388
Pension Related Deferred Inflows	1,686	
<b>Total deferred inflows of resources</b>	215,056	206,388
 <b>NET POSITION</b>		
Net Investment in Capital Assets	306,654	315,227
Restricted for :		
Emergencies (Tabor Reserve)	32,500	30,000
Unrestricted	1,249,398	940,428
<b>Total Net Position</b>	1,588,552	\$ 1,285,655

The following table, Table 4, includes a summary of the changes in net position for the years ended December 31, 2018 and 2017, respectively.

**Table 4 – Changes in Net Position**

	<u>2018</u>	<u>2017</u>
<b>REVENUES</b>		
General Revenues		
Property and Specific Ownership Taxes	233,873	\$ 226,916
Earnings on Investments	717	336
Other	3,404	19,591
Program Revenues		
Charges for Services	1,164,098	1,070,097
<b>Total Revenues</b>	<u>1,402,092</u>	<u>1,316,940</u>
<b>EXPENDITURES/EXPENSES</b>		
Personnel Expenses	774,484	651,611
Professional Services	126,523	114,885
Education, Training, and Travel	126,091	167,882
Supplies, Commodities & Materials	17,275	14,478
Equipment Maintenance	7,921	7,635
Interest on Long-Term Debt	6,489	10,096
Depreciation Expense	40,412	41,610
<b>Total Expenditures</b>	<u>1,099,195</u>	<u>1,008,197</u>
<b>CHANGES IN NET POSITION</b>	<u>\$ 302,897</u>	<u>\$ 308,743</u>

**Financial Analysis of District’s Funds**

***General Fund***

The general fund was established and is continually funded to provide for the daily activities, salaries, expenses, and operating costs of the District. This fund provides for functional areas of the organization – administration, firefighting, emergency medical service, fire prevention, training, communications, vehicle maintenance, and facility maintenance. The general fund also provides for such other items as insurance, utilities, fees, and other operating costs the District incurs. The primary funding source for the general fund is taxation of real property. Other sources of income for the general fund include development review fees, interest income, and other income. The primary projects or program efforts for establishing needed funding during 2018 were:

1. Salaries and benefits for all personnel of the District.
2. Professional services such as legal, utility, and insurance services.
3. Supplies and materials such as protective equipment, information technology equipment, and medical supplies.
4. Education classes, travel, and supplies for district personnel and public education.
5. Equipment maintenance for all apparatus, vehicles, and power tools.
6. Contributions to the capital reserve account.

### ***General Fund Budgetary Highlights***

The District's budget is prepared according to Colorado Law and is based on accounting for certain transaction on basis of cash receipts and disbursements. The District's budget for the general fund anticipated that revenues would exceed expenditures by \$0. The actual results for the year show revenues exceeding expenditures by \$302,897 in the Statement of Activities, and revenue exceeded expenses by \$539,407 in the General Fund.

It should be noted that the District's budget format is designed to establish and monitor divisional functions of the Fire District's operations to more closely align expenses with the areas of responsibility. These divisions are set up as cost centers for accountability in each of the following areas:

- Personnel services
- Professional services
- Supplies and materials
- Education and travel
- Equipment maintenance

The District must maintain at least a 3% emergency contingency restricted reserve account as part of the TABOR Amendment (Taxpayer Bill of Rights). At December 31, 2018, the District's TABOR reserve amounted to \$32,500.

### **Capital Assets and Debt Administration**

#### ***Capital Assets***

As of December 31, 2018, the District had invested \$1,223,587 (before depreciation) in a broad range of capital assets, including land, our building, site improvements, vehicles and other equipment (See Table 8). This amount represents a net decrease of \$47,040 from last year, which is primarily due to various assets being disposed of in 2018 that were no longer in use. Additional information on the District's capital assets can be found in Note 4 to the financial statements. Total depreciation expense for the year was \$ 40,412.

**Table 5 – Capital Assets (Net of Depreciation)**

	<u>Governmental Activities</u>		
	<u>2018</u>	<u>2017</u>	<u>% Change</u>
Land	\$ 50,000	\$ 50,000	0.00%
Buildings and improvements	5,878	6,858	-14.29%
Machinery and Equipment	353,152	391,595	-9.82%
<b>Total</b>	<u>\$ 409,030</u>	<u>\$ 448,453</u>	

#### ***Long-Term Debt***

By the end of 2018, the District had \$102,376 in capital lease obligations.

**Table 6 – Outstanding Long-Term Liabilities**

	Total Governmental Activities		
	2018	2017	% Change
Government activities:			
Capital lease obligation	\$ 102,376	\$ 133,226	-23%

***Volunteer Firefighters’ Pension Fund***

The Volunteer’s Firefighters’ Pension Fund was established and continually funded to provide for the provision of retirement pension benefits for volunteer firefighters of the District. The fund provides for the payment of benefits and expenses of providing those benefits. The primary funding source for this fund is the transfer of funds from the interest from previously invested assets of the fund and from the State of Colorado funding mechanism specifically developed for these benefit efforts. Currently there are no active volunteers within the district. There are six Old Hires (Retired volunteers) that are still receiving a pension; however, the District is no longer making contributions to the Fund. At the time the Old Hires are no longer able to draw on the Fund, the District will receive the remaining Pension Fund balance, in accordance with C.R.S. 31-30 Part 11.

***Factors Bearing on the District’s Future***

- The District will further reduce its outstanding capital lease obligation by \$32,435 in 2019, with a projected payoff in October of 2021.

***Contacting the District’s Financial Management***

This financial report is designed to provide the District’s citizens, taxpayers, investors, and creditors with a general overview of the District’s finances and to demonstrate the District’s accountability for the money it receives. If you have any questions or need additional financial information, contact the South Arkansas Fire Protection District at 124 E Street Salida, CO 81201, or P.O. Box 393, Salida, CO 81201; telephone 719-539-2212 or fax 719-539-9086. Please direct all questions to Fire Chief Doug Bess.

**SOUTH ARKANSAS FIRE PROTECTION DISTRICT**  
**BASIC FINANCIAL STATEMENTS**

# SOUTH ARKANSAS FIRE PROTECTION DISTRICT

## GOVERNMENTAL FUNDS BALANCE SHEET/STATEMENT OF NET POSITION

**DECEMBER 31, 2018**

	<b>General Fund</b>	<b>Adjust- ments</b>	<b>Statement of Net Position</b>
<b>ASSETS</b>			
Cash and Cash Equivalents	382,587	-	382,587
Receivables, Net	948,501	-	948,501
Property Tax Receivable	213,370	-	213,370
Capital Assets, Not Depreciated	-	50,000	50,000
Capital Assets, Net of Depreciation	-	359,030	359,030
<b>Total Assets</b>	1,544,458	409,030	1,953,488
<b>LIABILITIES</b>			
Accounts Payable	35,064	-	35,064
Accrued Interest	-	1,302	1,302
Capital Lease Obligation			
Due Within One Year		32,435	32,435
Due More Than One Year		69,941	69,941
Net Pension Liability	-	11,138	11,138
<b>Total Liabilities</b>	35,064	114,816	149,880
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred Revenue - Property Taxes	213,370	-	213,370
Deferred Revenue - Wildland Income	440,671	(440,671)	-
Pension Related Deferred Inflows		1,686	1,686
<b>Total deferred inflows of resources</b>	654,041	(438,985)	215,056
<b>FUND BALANCE</b>			
Restricted for :			
Emergencies (Tabor Reserve)	32,500	(32,500)	-
Debt Service - Capital Lease	37,731	(37,731)	-
Assigned for Capital Asset Purchases	214,670	(214,670)	-
Unassigned	570,452	(570,452)	-
<b>Total Fund Balances</b>	855,353	(855,353)	-
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	1,544,458		
<b>NET POSITION</b>			
Net Investment in Capital Assets		306,654	306,654
Restricted for :			
Emergencies (Tabor Reserve)		32,500	32,500
Unrestricted		1,249,398	1,249,398
<b>Total Net Position</b>		1,588,552	1,588,552

The notes to the financial statements are an integral part of this financial statement.

**SOUTH ARKANSAS FIRE PROTECTION DISTRICT**  
**STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES**  
**DECEMBER 31, 2018**

	<u>General Fund</u>	<u>Adjust- ments</u>	<u>Statement of Activities</u>
<b>REVENUES</b>			
Taxes			
Property Taxes	205,961	-	205,961
Specific Ownership Taxes	27,912	-	27,912
Interest	717	-	717
Charges for Services	1,386,840	(222,742)	1,164,098
Other	3,404	-	3,404
<b>Total Revenues</b>	<u>1,624,834</u>	<u>(222,742)</u>	<u>1,402,092</u>
<b>EXPENDITURES/EXPENSES</b>			
General Government	163,719	5,580	169,299
Fire Expenditures	882,995	-	882,995
Capital Outlay	982	(982)	-
Depreciation Expense	-	40,412	40,412
Debt Service			
Principal - Capital Leases	30,850	(30,850)	-
Interest	6,881	(392)	6,489
<b>Total Expenditures</b>	<u>1,085,427</u>	<u>13,768</u>	<u>1,099,195</u>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<u>539,407</u>	<u>(539,407)</u>	
<b>CHANGES IN NET POSITION</b>		302,897	302,897
<b>FUND BALANCES/NET POSITION</b>			
Beginning of year	<u>315,946</u>		<u>1,285,655</u>
End of year	<u>855,353</u>		<u>1,588,552</u>

The notes to the financial statements are an integral part of this financial statement.

# SOUTH ARKANSAS FIRE PROTECTION DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the District conform to generally accepted accounting principles as applicable to state and local governmental entities, which are set forth by the Governmental Accounting Standards Board (GASB).

#### **Reporting Entity**

The South Arkansas Fire Protection District (District) is an independent local governmental district incorporated under the laws of the State of Colorado and governed by five members of the Board of Directors who operate under the Bylaws of the Board of Directors of the South Arkansas Fire Protection District. The District's purpose is to provide fire protection services within the boundaries of the District in Chaffee and Fremont counties, Colorado.

Per Sections 2100 and 2600 of GASB's *Codification of Governmental Accounting and Financial Reporting Standards*, a primary government should include all individual organizations in their reporting entity if they are financially accountable for the individual organization, the organization is part of its legal entity, primary government officials appoint the majority of the organization's governing body, the District has the ability to impose its will on the organization, or there is a potential for the organization to provide financial benefits or burdens to the primary government. The primary government may also be financially accountable for an individual organization if that organization is fiscally dependent on the primary government, or if the individual organization holds economic resources entirely, or almost entirely, for the direct benefit of the primary government, the primary government is entitled to a majority of the economic resources received by the component unit, and the economic resources received and/or held by the individual organization are significant to the primary government. Based on these criteria, the District (the primary government) has no component units, as the District is not affiliated with any other entities that meet the aforementioned criteria.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements, which include the Statement of Net Position column and the Statement of Activities column, report all information related to the non-fiduciary activities of the District. All interfund activity is eliminated from the government-wide financial statements.

#### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The governmental fund financial statements, as presented in the General Fund column (i.e., the Governmental Funds Balance Sheet and the Statement of Governmental Fund Revenues, Expenditures, and Changes in Fund Balances), are reported utilizing the modified accrual basis of accounting and the current financial resources measurement focus. Under these methods of reporting, revenues are recognized when they are considered measurable and available. Revenues are classified as available when they are collectible within the current period, or soon enough after the end of the current period such that they can be used to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting; however, debt service expenditures are recorded only when payment is due.

The government-wide financial statements, as presented in the Statement of Net Position and Statement of Activities columns, are reported utilizing the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when incurred, regardless of the timing of related cash flows. Property taxes and specific ownership taxes associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period.

The District reports one major governmental fund: the General Fund. The General Fund is used to account for all financial resources of the District, except those required to be accounted for in another fund. This fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Colorado and the bylaws of the Board of Directors of the District.

**Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance**

*Cash*

Cash and Cash Equivalents are defined as cash in the bank, and other investments with original maturities of three months or less.

*Receivables*

All receivables are reported at their gross values and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. At December 31, 2018, the District did not have an allowance for uncollectible accounts, as the receivables are expected to be fully collected within one year.

*Capital Assets*

Capital assets, which include property, plant, and equipment, are reported in the Statement of Net Position column of the government-wide financial statements. The District defines capital assets as assets with an initial, individual cost of \$500 or more and an estimated useful life in excess of one year. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. The District depreciates capital assets using the straight-line method over the following useful lives:

Buildings	27.5 years
Improvements	10 years
Machinery & Equipment	5-20 years

*Compensated Absences*

A liability for compensated absences has not been recorded on the financial statements. Due to the voluntary nature of this organization, absences are not compensated.

*Long-Term Obligations*

Long-term debt and other long-term obligations are recorded as liabilities on the statement of net position in the government-wide financial statements. In the fund financial statements, proceeds from debt are recorded as other financing sources, and debt principal and interest payments made in the current period are reported as debt service expenditures in the current period.

*Deferred Outflows/Inflows of Resources*

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position

that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that period. The District does not have any deferred outflows of resources in the current period.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes earned but levied for a subsequent period. The governmental funds balance sheet also includes deferred inflows of resources, which relate to revenue that has been earned by the District but is not considered available within 60 days past the current period end.

#### *Pensions*

The District holds a Volunteer Firefighters' Pension Fund, which is an agent multiple-employer plan administered by the Fire and Police Pension Association of Colorado ("FPPA"). The net pension asset, deferred outflows of resources, and deferred inflows of resources related to pension, pension expense, information about the fiduciary net position and additions to/deletions from the fiduciary net position of the Plan have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### *Net Position*

Net position represents the difference between assets, liabilities, and deferred inflows of resources on the government-wide financial statements, as shown in the Net Position column on the financial statements. Net position is classified as follows:

- *Net Investment in Capital Assets* – consists of capital assets, net of accumulated depreciation, less outstanding balances of any borrowings or liabilities that are attributable to the acquisition, construction or improvement of those assets.
- *Restricted* – consists of amounts that can be spent only for specific purposes because of constitutional provisions, enabling legislation, constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.
- *Unrestricted* – consists of the remaining net amount of assets, liabilities, and deferred inflows of resources that are not included in the aforementioned categories.

#### *Fund Balance*

Fund balances are classified based on the extent to which the District is bound to honor constraints for the specific purposes on which amounts in the fund can be spent. Fund balances are presented on the governmental fund balance sheet, as shown in the General Fund column. Fund balances are classified as follows:

- *Nonspendable* – consists of amounts that cannot be spent because they are in nonspendable form (i.e. inventories or prepaid items).
- *Restricted* – consists of amounts that can be spent only for specific purposes because of constitutional provisions, enabling legislation, constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.
- *Committed* – consists of amounts that can be used only for specific purposes determined by a formal action of the District's Board of Directors, the District's highest-level decision-making body. Committed amounts cannot be used for any other purpose unless the commitments are

modified or rescinded through ordinances or resolutions approved by the Board. At December 31, 2018, the District had no committed funds.

- *Assigned* – consists of amounts that do not meet the criteria to be classified as restricted or committed but are intended to be used for specific purposes, as delegated by the Board of Directors.
- *Unassigned* – consists of all other amounts that do not fall into the above categories and are available for all other purposes.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance/net position is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

#### *Property Taxes*

Property taxes attach as an enforceable lien on January 1 of each year. The taxes are due in full by April 30, or in two installments by February 28, and June 15. Taxes become delinquent after those dates and are subject to interest charges. Property tax revenue is recognized when received by the Chaffee County Treasurer and Fremont County Treasurer. The 2018 taxes levied for operations during 2018 are recognized and classified in the financial statements as a receivable and corresponding deferred inflow of resources.

#### *Budgets*

South Arkansas Fire Protection District prepares and approves the annual budget for each fund in accordance with the Colorado Budget Law. All Board of Director meetings are posted for notice in various governmental buildings throughout Chaffee and Fremont counties throughout the year, and these regularly scheduled meetings are open to the public. Administrative staff prepare the budget documents and present them to the Board by November 15 of each year. The Board then holds a discussion that is open to the public to discuss the budget and any necessary modifications. The Board will then adopt the budget through the passage of a resolution prior to December 31.

The budget is prepared and adopted in accordance with U.S. generally accepted accounting principles (GAAP). All budget amounts presented reflect the original budget and the final amended budget, as applicable. The total expenditures for each fund cannot exceed the budgeted amount during a fiscal year. Any revisions to the budget that alter the total expenditures of any fund must be approved by the Board.

### **NOTE 2 – CASH AND CASH EQUIVALENTS**

A summary of deposits at December 31, 2018 follows:

Cash Deposits	\$	380,234
Cash with County Treasurers		<u>2,353</u>
<b>Total Cash and Cash Equivalents</b>	<b>\$</b>	<b><u><u>382,587</u></u></b>

The District is required to comply with State of Colorado (State) statutes which govern the District's deposits of cash. Per the State statutes, the District is required to use an eligible public depository for cash deposits, which includes banks that are insured or guaranteed by federal deposit insurance (FDIC).

*Custodial Credit Risk – Deposits*

Regarding deposits, custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories, as discussed above. Per PDPA, amounts held above federal insurance levels are required to be collateralized in accordance with PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the pledged collateral must exceed 102% of the bank's aggregate uninsured public deposits at all times. At December 31, 2018, the District had a carrying amount and bank balance of deposits of \$380,233 and \$385,628, respectively. As the bank balances are below \$250,000 in each individual eligible depository, the bank balances are fully covered by FDIC insurance, and thus, none of the deposits were required to be covered by PDPA as of December 31, 2018.

The District does not have a policy regarding custodial risk for deposits.

**NOTE 3 – PROPERTY TAXES RECEIVABLE**

At December 31, 2018, the District had an estimated property tax receivable as follows:

*Governmental Activities:*

General Fund	<u>\$ 213,370</u>
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**NOTE 4 – CAPITAL ASSETS**

The following is a summary of capital asset activity for the year ended December 31, 2018:

	<b>Balance 12/31/2017</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance 12/31/2018</b>
<b>Governmental Activities:</b>				
Capital Assets, not being depreciated				
Land	\$ 50,000	\$ -	\$ -	\$ 50,000
Total Capital Assets, not being depreciated	50,000	-	-	50,000
Capital Assets, being depreciated				
Buildings and Improvements	376,047	-	-	376,047
Machinery and Equipment	844,580	982	(48,022)	797,540
Total Capital Assets, being depreciated	1,220,627	982	(48,022)	1,173,587
Less Accumulated Depreciation				
Buildings and Improvements	(369,189)	(980)	-	(370,169)
Machinery and Equipment	(452,985)	(39,425)	48,022	(444,388)
Total Accumulated Depreciation	(822,174)	(40,412)	48,022	(814,557)
Total Capital Assets being depreciated, net	398,453	(39,423)	-	359,030
<b>Governmental Activities Capital Assets, Net</b>	<b>448,453</b>	<b>(39,423)</b>	<b>-</b>	<b>409,030</b>

Depreciation was charged to the general government program of the District.

## **NOTE 5 – LEASE OBLIGATION**

### *Capital Lease*

On October 1, 2009, the District entered into an equipment lease and option agreement with Collegiate Peaks Bank to finance the purchase of two new Type 1 Tender Fire Apparatus bodies and international chassis'. The total purchase price of the equipment was \$481,158; of which the District paid \$150,000 up front, resulting in a \$331,158 being financed through Collegiate Peaks Bank at a 5.1% interest rate through an equipment lease and option agreement due on October 1, 2021. The equipment has a twenty-year estimated useful life. This year, \$24,058 was included in depreciation expense. The District has the option to purchase the equipment through a prepayment of the outstanding lease obligation. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date. Interest paid and classified as an expenditure during the year totaled \$6,881.

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2018, were as follows:

<u>Year ending December 31</u>	<u>Governmental Activities</u>
2019	\$ 37,731
2020	37,731
2021	37,731
Total Minimum Lease Payments	<u>\$ 113,193</u>
Less: Amount Representing Interest	<u>(10,817)</u>
Present Value of Minimum Lease Payments	<u><u>\$ 102,376</u></u>

## **NOTE 6 – VOLUNTEER PENSION FUND**

### *General Plan Information*

#### *Plan Description*

The District holds a Volunteer Firefighters’ Pension Fund, which is considered an agent multiple-employer plan, and was originally established for volunteer firefighters as authorized by the State of Colorado Statutes. The plan has been closed to new members for numerous years, as the District no longer has volunteer firefighters. The plan is administered by the Fire and Police Pension Association of Colorado (“FPPA”). The FPPA’s Comprehensive Annual Financial Report (CAFR) can be obtained by contacting FPPA at 5290 DTC Parkway, Suite 100, Greenwood Village, Colorado 80111-2721.

#### *Benefits Provided*

Volunteer firefighters who have attained the age of 50 and provided at least 20 years of service are eligible for a full monthly benefit of \$225. Firefighters are also eligible for an extended service amount of \$11.25 per year of service each month. A disability retirement benefit of \$150 per month for short term disability for a line of duty injury is available for less than or equal to one year.

Spouses of firefighters are also eligible for survivor benefits, which consist of \$112.50 per month following death after normal retirement, or following death before the firefighter was retirement eligible due to death in the line of duty as a volunteer firefighter. An additional \$5.63 per month is available as survivor benefits following death after vested retirement with 10 to 20 years of service per year of service, and after normal retirement with extended service. A \$400 lump sum one-time funeral benefit is also available as a part of the plan.

#### *Contributions*

The plan has been closed to new members for numerous years, as there are no longer any volunteer firefighters at the District. Therefore, no contributions were made in 2018, nor were there any made in the previous two periods.

#### *Employees Covered by Benefit Terms*

As of the actuarial valuation date of January 1, 2018, the Volunteer Plan included six retirees and beneficiaries currently receiving benefits.

#### *Pension Assets & Liabilities*

At December 31, 2018, the Volunteer Plan reported a net pension liability of \$11,138. The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018.

*Pension Expense, Deferred Outflows of Resources & Deferred Inflows of Resources*

For the year ended December 31, 2018, the Volunteer Plan recognized a pension expense of \$5,580. In addition, the District reported deferred outflows of resources and deferred inflows of resources from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	-	-
Changes in assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	\$ 5,856	7,542
<b>Total</b>	<b>\$ 5,856</b>	<b>7,542</b>

The District had no contributions to the Plan after the valuation date of January 1, 2018. Amounts reported as deferred outflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending December 31	Net Deferred Outflows/ (Inflows) of Resources
2019	\$ 827
2020	597
2021	(1,226)
2022	(1,884)
2023	-
Thereafter	-
<b>Total</b>	<b>\$ (1,686)</b>

*Actuarial Assumptions*

The significant actuarial assumptions used to measure the total pension liability are displayed below.

Measurement Date	December 31, 2017
Actuarial Valuation Date	January 1, 2017
Actuarial Cost Method	Entry age normal
Amortization Method	Level Dollar, Open*
Remaining Amortization Period	20 years*
Inflation	3.00%
Salary Increases	N/A
Investment Rate of Return	7.50%

Mortality for pre-retirement: RP-2000 Combined Mortality Table with Blue Collar Adjustment, 40% multiplier for off-duty mortality. For post-retirement: RP-2000 Combined Mortality Table, with Blue Collar Adjustment. For Disabled: RP-2000 Disabled Mortality Table. All tables projected with Scale AA.

\*Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

The long-term expected rate of return on plan assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan

investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2017 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Nominal Rate of Return
Cash	2.00%	2.26%
Fixed Income	15.00%	3.00%
Absolute Return	9.00%	6.46%
Long Short	9.00%	7.15%
Global Public Equity	37.00%	8.33%
Private Capital	24.00%	9.70%
Managed Futures	4.00%	6.85%
<b>Total</b>	<b>100.00%</b>	

*Changes in the District's Net Pension Liability*

Changes in the District's net pension liability for the Plan for the year ended December 31, 2018 were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liabilities (a) - (b)
<b>Balance, December 31, 2017</b>	\$ 159,073	\$ 143,262	\$ 15,811
Changes for the year:			
Interest	11,200	-	11,200
Difference between expected and actual experience	-	-	-
Changes of Assumptions	-	-	-
Net investment income	-	19,315	19,315
Benefit Payments	(19,845)	(19,845)	-
Administrative Expense	-	(3,442)	(3,442)
Net Changes	(8,645)	(3,972)	(4,673)
<b>Balance, December 31, 2018</b>	<b>\$ 150,428</b>	<b>\$ 139,290</b>	<b>\$ 11,138</b>

*Sensitivity of Net Pension Liability/(Asset) to the Single Discount Rate Assumption*

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the plan's net pension liability/(asset), calculated using a Single Discount Rate of 7.50%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

<b>1% Decrease</b>	<b>Current Single Discount Rate Assumption</b>	<b>1% Increase</b>
<b>6.50%</b>	<b>7.50%</b>	<b>8.50%</b>
\$ 20,868	\$ 11,138	\$ 2,485

**NOTE 7 – TABOR EMERGENCY RESERVE**

Colorado voters passed an amendment to the State constitution, Article X, Section 20 (TABOR), which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the amendment.

The amendment also requires Emergency Reserves, which must be at least three percent of fiscal year revenues. This Emergency Reserve has been presented as a restricted fund balance in the General Fund Balance Sheet and a restricted net position in the government-wide Statement of Net Position. The entity is not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases. The District’s Emergency Reserve at December 31, 2018 amounted to \$32,500.

**NOTE 8 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For these risks, the District maintains commercial insurance purchased from independent third parties. There have been no significant reductions in insurance coverage. Settled claims have not exceeded insured amounts in the last three years.

**NOTE 9 – INTERGOVERNMENTAL AGREEMENT WITH CITY OF SALIDA**

The District and City of Salida (the “City”) entered into an annually renewable agreement on January 6, 2015 whereby the City will provide fire protection services to the District for \$80,000 annually, payable by the District in semiannual installments. The parties agree that should the full-time administrative position be reverted to part-time, the District’s payment shall revert to \$70,000 per year. In fiscal year 2018, the District paid \$70,000 to the City per this agreement.

**SOUTH ARKANSAS FIRE PROTECTION DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION**

**SOUTH ARKANSAS FIRE PROTECTION DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCES – BUDGET AND ACTUAL**  
**GENERAL FUND**  
**For the Year Ended December 31, 2018**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actuals</u>	<u>Variance Favorable (Unfavorable)</u>
<b>REVENUES</b>				
Taxes				
Property Taxes	\$ 206,388	\$ 209,148	\$ 205,961	\$ (3,187)
Specific Ownership Taxes	22,000	26,142	27,912	1,770
Interest	400	657	717	60
Charges for Services	301,200	1,058,441	1,386,840	328,399
Other	1,532	8,306	3,404	(4,902)
<b>Total Revenues</b>	<u>531,520</u>	<u>1,302,694</u>	<u>1,624,834</u>	<u>322,140</u>
<b>EXPENDITURES/EXPENSES</b>				
General Government	85,890	132,576	163,719	(31,143)
Fire Expenditures	397,900	857,460	882,995	(25,535)
Capital Outlay	10,000	-	982	(982)
Debt Service				
Principal	30,840	32,435	30,850	1,585
Interest	6,890	5,296	6,881	(1,585)
<b>Total Expenditures</b>	<u>531,520</u>	<u>1,027,767</u>	<u>1,085,427</u>	<u>(57,660)</u>
<b>Net Change in Fund Balance</b>	<u>\$ 0</u>	<u>\$ 274,927</u>	<u>\$ 539,407</u>	<u>\$ 264,480</u>
<b>FUND BALANCES</b>				
Beginning of year			315,946	
End of year			<u>\$ 855,353</u>	

**Notes to Required Supplementary Information**

The basis of budgeting is the same as GAAP and the schedule is presented on GAAP basis.

**SOUTH ARKANSAS FIRE PROTECTION DISTRICT**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND**  
**RELATED RATIOS**  
**Last 10 Fiscal Years\***

\*Fiscal year 2015 was the first year of implementation, therefore only available years are shown.

<b>Measurement period ending December 31,</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
<b><u>Total Pension Liability</u></b>				
Interest	\$ 11,200	\$ 10,511	\$ 11,162	\$ 9,890
Benefit changes	-	-	-	18,451
Difference between expected and actual experience	-	9,131	-	8,470
Changes in assumptions	-	9,385	-	-
Benefit payments	(19,845)	(19,845)	(19,845)	(19,845)
Net change in total pension liability	(8,645)	9,182	(8,683)	16,966
Total pension liability - beginning	159,073	149,891	158,574	141,608
Total pension liability - ending	<u>\$ 150,428</u>	<u>\$ 159,073</u>	<u>\$ 149,891</u>	<u>\$ 158,574</u>
<b><u>Plan Fiduciary Net Position</u></b>				
Net investment income	19,315	7,641	3,159	11,818
Benefit payments	(19,845)	(19,845)	(19,845)	(19,845)
Pension plan administrative expense	(3,442)	(508)	(1,385)	(653)
Net change in plan fiduciary net position	(3,972)	(12,712)	(18,071)	(8,680)
Plan fiduciary net position - beginning	143,262	155,974	174,045	182,725
Plan fiduciary net position - ending	<u>\$ 139,290</u>	<u>\$ 143,262</u>	<u>\$ 155,974</u>	<u>\$ 174,045</u>
Net pension liability (asset) - ending	11,138	15,811	(6,083)	(15,471)
Plan fiduciary net position as a percentage of total pension liability	92.60%	90.06%	104.06%	109.76%
Covered-employee payroll	N/A	N/A	N/A	N/A
Net pension liability (asset) as a percentage of covered employee payroll	N/A	N/A	N/A	N/A

**SOUTH ARKANSAS FIRE PROTECTION DISTRICT  
SCHEDULE OF CONTRIBUTIONS  
Last 10 Fiscal Years\***

<b>Measurement period ending December 31,</b>	<u><b>2017</b></u>	<u><b>2016</b></u>	<u><b>2015</b></u>	<u><b>2014</b></u>
Actuarially determined contribution	\$ -	\$ -	\$ -	\$ -
Actual contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution excess	<u><u>-</u></u>	<u><u>-</u></u>	<u><u>-</u></u>	<u><u>-</u></u>
Covered payroll	N/A	N/A	N/A	N/A
Actual contribution as a percentage of covered employee payroll	N/A	N/A	N/A	N/A

\*Fiscal year 2015 was the first year of implementation, therefore only available years are shown.